Association Européenne des Magistrats Groupe Régional de l'Union Internationale des Magistrats



European Association of Judges Regional Group of the International Association of Judges

The President

Mr. Christophe Régnard,

Judge at the Court of appeal of Paris
First Vice-President of the International Association of Judges
Union Syndicale des Magistrats, 18 rue de la Grange Batelière – 75009 Paris, France

Phone: +33143542126, Fax: +33143299620, E-mail: christophe.regnard@justice.fr

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Report of the President of the European Association of Judges April-September 2015

First of all, I would like to pay a tribute to our colleague and friend, Lothar Jünemann, who tragically and abruptly passed away on July 29.

On behalf of the IAJ and EAJ, Cristina Crespo, Giacomo Oberto and I immediately sent a message of condolences to our German colleagues. On August 12, I went to Berlin to attend his funerals and to assure his wife, children, relatives, friends and colleagues, on behalf of the IAJ and EAJ, of our sadness and solidarity during this considerable hardship. Gerhard Reissner, Pol Van Iseghem and Thomas Stadelmann were also present.

For many years, Lothar had been a very active member in our association. He will be greatly missed for his expertise, the subtlety of his analyses, and his constant fight for the independence of the judiciary. We will pay him a tribute in Barcelona.

Fax: +39 06 687 11 95 E-mail: secretariat@iaj-uim.org 1 – General

The time period between the Gdansk convention (in May) and the Barcelona meeting (in

October) being brief, this report will necessarily be shorter than the previous one.

For health reasons, I was not able to attend the spring meeting in Gdansk, but I read with much

interest the minutes of this highly fruitful meeting. I take this opportunity to extend my warmest

thanks to our Polish colleagues for hosting the convention and to Jose Igreja Matos for chairing

the meeting in my absence with much competence and efficiency.

The resolutions adopted in Gdansk and the mails prepared for the various national and European

authorities have been circulated with the exception of the one for Montenegro for lack of having

obtained the recipients' details.

On July 9, 2015, I also received a letter from the President of the Greek Supreme Court and

President of the Greek Association of Judges, by which many authorities in Europe, including

the President of the EAJ, were informed of the economic difficulties faced by Greece and which

requested the expression of a public support to the Greek government. After due consideration

by the Presidency Committee of the EAJ, it was decided not to take any public stand. Even

though the situation of Greek Justice is extremely difficult, as the EAJ has previously had the

opportunity to deplore, we did not believe it was possible for us to take a stand in a mainly

political controversy between the administration of the European Union country and the

European authorities, especially since the issues at stake were not directly related to judicial

issues.

2 – Participation of the EAJ in the work of the European institutions

2.1. Council of Europe

2.1.1 - European Commission for the Efficiency of Justice (CEPEJ)

On July 2 and 3, 2015, I attended the 25th plenary session of the CEPEJ in Strasbourg.

The CEPEJ launched a new report on the legal systems of Europe, which is published every

other year. The next report which will be published in 2016 will have a different presentation.

It will be comprised of a general report with a set of essential data and comments (key facts and

figures) enabling to assess the situation of the legal systems and their related developments, a

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specific report dedicated, in each edition, to a topical issue (the topic for 2016 has not been

definitely determined yet), and a dynamic data base including all of the information collected

during the reporting cycle.

The CEPEJ also plans to circulate guidelines for the promotion of e-justice and a guide of good

practices for the enforcement of court decisions. To that effect, the International Union of

Judicial Officers (IUJO) presented a "Global Code of Enforcement" it has prepared with the

support of the CEPEJ. The IAJ could find some inspiration in this code as to its form for the

revision of its universal charter on the statute for judges.

Consideration keeps on being given to the length of court actions, in particular with respect to

appeals to appeal courts and supreme courts, and to the optimisation of the operation of courts

with constant resources and no recruiting.

At the request of the European Association of Clerks and Rechstpfleger (EUR), some work was

initiated for the purpose of amending Recommendation R86(12) "concerning measures to

prevent and reduce the excessive workloads in the courts". Such amended recommendation

could induce the States to divert cases from the normal judicial process and in particular to

transfer to other stakeholders such as clerks tasks which are normally the responsibility of

judges.

At the end of the meeting, I took the floor to give information on the work done by the EAJ. In

particular, I mentioned the report on the situation of Justice in Europe and the work undertaken

for the next three years by the IAJ, including but not limited to work on corruption and on the

revision of the universal charter on the statute for judges.

I concluded by saying that the EAJ was open to any cooperation with the CEPEJ. Quite recently

I resumed contact with the CEPEJ's secretary general in order to know the practical terms of a

possible contribution of the EAJ to the revision of Recommendation R86(12).

The CEPEJ has become a very important body within the Council of Europe. I believe it is

necessary to think about a more lasting participation in the various task forces, following the

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example of the IUJO and Association of Rechtspfleger. The creation of an ad hoc task force in

the form of the "Ways to Brussels" group could be discussed.

2.1.2 – Conference of INGOs of the Council of Europe

Two years ago, the EAJ had agreed in principle to resume contact with the Conference of

INGOs of the Council of Europe. Vice-President Igreja Matos attended a plenary meeting in

Strasbourg in early 2014. We came to the conclusion that the issues dealt with were fairly

different from our concerns.

I have received an invitation for the next plenary meeting to be held in Strasbourg in October

2015. Given the themes which will be dealt with (defense of children in a period of austerity,

and fight against the increase in the number of poor women), I have passed.

2.1.3 - Conference of the Balkan and Euro-Mediterranean Network of the Council for the

<u>Judiciary</u>

The 10th annual conference of this organisation took place in Tirana (Albania) from May 27 to

May 29, 2015. Like for the previous years, it is the honorary president of the IAJ, Gunter

Woratsch, who represented the EAJ and I thank him for doing so.

His report is appended hereto.

2.2 - European Union: "Ways to Brussels" working group

The statement adopted in Gdansk on the "presumption of innocence" directive has been

circulated. The group keeps on working on the European prosecutor on the basis of the most

recent developments which are hardly compliant with the wishes expressed by the EAJ in 2014,

and on the judicial scoreboard.

Documents should be presented, discussed and adopted during the meeting in Barcelona.

2.3 – The European Court of Human Rights (ECHR)

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I was invited by the President of the European Court of Human Rights to attend a religious

ceremony to be held on the edge of the Saint Yves conference (Luxembourg association of

Catholic Jurists). Further to discussions within the Presidency Committee of the EAJ, I passed

on this invitation.

3. Working group on the status of member associations

Since the EAJ's previous meeting in Foz, I was informed by the President of the Croatian

Association of difficulties arising out of a bill on the recruitment and promotion of judges. The

bill provides for the interference of the secret services in the recruitment and promotion process.

I referred the matter to the working group on the situation of member associations who, given

the state of emergency and the comprehensiveness of the data sent by the Croatian association,

suggested that a letter should be sent to the Croatian authorities to express our concern about a

bill which is not compliant with European standards.

Such letter was sent to the Croatian authorities in mid-July. During the summer, I received an

answer from the Croatian authorities in which they stated that the procedure put in place did

not violate international standards and that the same procedure existed in other European

countries including Denmark, Estonia, Latvia, Lithuania and Slovakia. A message was sent to

the associations of the above countries to obtain further details. The issue will be discussed in

Barcelona.

The working group has also kept on working on judicial issues in **TURKEY** (see below).

4. Difficulties encountered in various European countries

- Turkey

The EAJ has been monitoring the situation in Turkey for almost two years. Despite letters sent

to the Turkish and European authorities and the visit of a delegation of the EAJ to Turkey, the

situation has not improved.

In Gdansk, another support resolution was voted for the release of detained judges. It was

decided that all member associations should publish the said resolution on the same day (May

29) in their respective countries via the domestic media and, if possible, their own governments.

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Synthesis documents in 5 languages were prepared and sent to the member associations on May

28, 2015. They are available of the IAJ's website in the "General IAJ news" section.

An EAJ-AEM Twitter account (@eaj_aem_erv) was created. All member associations have

been invited to follow it and, if possible, to retweet all messages sent. The issue of the practical

use of that account (in particular the name of the person who will be authorised to communicate

on this social network on behalf of the EAJ) will be discussed soon.

The working group on the situation of member associations has launched an impact survey for

that purpose. The matter will be discussed in Barcelona.

Further to the foregoing actions, the EAJ received messages of thanks from one of the attorneys

of one of the incarcerated judges and from the judge's wife. Answers were sent in due time.

Independent Turkish media relayed the position of the EAJ.

This is how I was contacted in early June by the columnist of the newspaper "Al Monitor", who

was preparing an article on the "World Justice project 2015" report which shows that Turkey

has dropped 21 places in the ranking. I was asked for the analysis of the EAJ on the reasons of

Turkey's major drop regarding its requirements for independent and impartial justice. Thanks

to the help of Vice-President Igreja Matos, I could send the journalist a position paper. Due to

publishing constraints, it was not possible to include the above information in the article, but a

verbatim publication of the text, both in English and translated into Turkish, on the "Grihat"

website was proposed to me. After verifying the seriousness of the website and with the consent

of our Yarsav colleagues, I accepted the publication of the text which was widely relayed on

the social networks.

Despite these actions and an insistent support to the judges, new problems appeared in early

July 2015. The HCJP transferred over one thousand judges and prosecutors without their

consent, including a number of Yarsav leaders. In August, the President of the Constitutional

Court dismissed Judge Murat Arslan, the President of Yarsav.

International Association of Judges

E-mail: secretariat@iaj-uim.org

Piazza Cavour - 00193 Roma, Italy

Palazzo di Giustizia

Tel.: +39 06 6883 2213

The EAJ's Presidency Committee has contemplated various means of action, including the

organisation of a press conference comprised of representatives of the Turkish civil society (in

particular attorneys) and of Turkish and European judges standing next to representatives of

the EAJ, in order to denounce the situation. Due to the summer period which is not favourable

for the media coverage of issues of that nature, and to organisational problems, we had to

postpone implementing that strategy.

However, informal contacts are currently taking place with officers of the Turkish Ministry of

Justice thanks to the help of German colleagues.

Letters summarising the situation and requesting a meeting in September were sent in July to

Mrs. Monica Pinto, the new special UN rapporteur on the independence of judges and lawyers,

to Mr. Martin Schultz, President of the European Parliament, and to Mrs. Anne Brasseur,

President of the Parliamentary Assembly of the Council of Europe.

Finally, I was invited in late August to the first plenary session of a new association of Turkish

judges named "Association of Judicial Unity" (YBD). The meeting should take place on

September 12 in Ankara. The creation of that structure has been announced by our Yarsav

colleagues. It is under that label that the candidates backed by the Turkish government had

campaigned for elections to the higher council of judges and prosecutors in the fall of 2014. Its

dependence on the Turkish government is unquestionable.

The EAJ's Presidency Committee decided not to attend the plenary session but acknowledged

receipt of the invitation, reminded them that our by-laws only allow for membership of one

single association once the association has shown that it is totally independent of the executive

and legislative powers of its country, clarified our actions and those of Yarsav for an

independent justice in Turkey, and induced the new association to promote international

standards in Turkey.

Such letter, to which the last resolutions adopted by the EAJ over the past two years were

appended, was passed on to our Yarsav colleagues for circulation in the Turkish media.

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Tel.: +39 06 6883 2213 Fax: +39 06 687 11 95

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The situation in Turkey will be widely discussed during the meeting in Barcelona.

- Ukraine

The resolution adopted in Gdansk was sent to the European authorities.

The situation of Justice does not seem to have improved in Ukraine and the concerns which

have already been expressed are still valid.

We will take stock of the situation again during the meeting in Barcelona.

It cannot be but noted that using traditional modes of action can be insufficient whether in

Turkey or Ukraine. During the meeting in Barcelona, the working group on the situation of

member associations is to make a series of proposals aiming at drafting an alternative action

strategy in the event, as is nowadays frequent, the national governments fail to take into account

the warnings sent by the various European bodies, including the EAJ.

- Belgium

The mails to the Belgian authorities, adopted in Gdansk, have been sent. I have not received

any official answer yet.

However, I had the opportunity to discuss the problems of Justice in **BELGIUM** on the

occasion of the visit of a Belgian delegation, chaired by the Belgian Minister of Justice himself,

to the French Higher Council of the Judiciary.

To prepare this visit, I was in close contact with our colleagues of the Belgian association who

have sent me several helpful synthesis documents.

- Other countries

On June 25, 2015, the German association contacted the member associations on the

organisation of courts and on how to justify staff needs to the ministry of finance and the

parliament. Such survey raises the issue of the normal workload of judges.

A summary report on the various questions asked was circulated on July 17, 2015.

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This can be discussed during the next meeting in Barcelona.

5. EAJ questionnaire on the situation of Justice in Europe

The final report discussed in Gdansk has been sent to the European bodies. I have received a

letter of thanks from the office of Mr. Donald Tusk, President of the European Council and

Director General of the European Commissioner for Justice, Mrs. Jourova. He has offered to

meet me in Brussels during my next trip.

6. The EAJ budget

This matter will be discussed during the convention in Barcelona since we do not have as of

the date hereof any updated report on the budget.

Several European associations have not paid their annual dues for 2015 yet and I invite them to

do so as soon as possible.

In my previous reports, I have often stressed the smallness of the EAJ's annual operating budget

(3,000 Euros only).

The IAJ's Presidency Committee who met on June 12 and 13 in Rome has discussed the matter

on the recommendation of the secretariat general. It was decided on an exceptional basis to give

regional groups the authorisation to use, for the period 2015-2016, a total of 8,000 Euros (and

not only 3,000 Euros), which will be transferred from the reserves. More thorough and

comprehensive thought is to be given to the matter during the meeting in Barcelona.

7 – The EAJ within the International Association of Judges

On June 12 and 13, 2015 in Rome I attended the meeting of the IAJ's Presidency Committee.

Many issues were considered, only three of them are developed below.

7-1. Monitoring procedure

By an email dated November 26, 2014, the secretariat general reiterated the procedure for

monitoring associations as implemented on the occasion of the reform of the IAJ's Articles of

Association adopted in Washington D.C.

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It was stressed during the meeting of the Presidency Committee in Rome that less than one half

of the member associations have replied to the questionnaire within the deadline initially set,

even though the response rate was higher in Europe than on the average in the world. As a result

thereof, it has been impossible for the ad hoc commission chaired by Vice President Igreja

Matos to draft a comprehensive and detailed report which should have been presented during

the meeting in Barcelona.

On the basis of the new by-laws which specify that the monitoring procedure must be

implemented by 2015, the Presidency Committee considered that the associations could fulfill

their duty to answer the questionnaire till December 31, 2015. It was also decided to allow the

associations to avoid having to answer all questions, provided they could give reasons why they

could not answer a few of them.

However, I would like to draw the attention of the member associations to the fact that it is

necessary to complete such document and to send it as soon as possible and at any rate by the

end of this year to the members of the commission.

7-2. Implementation of the 2015-2018 plan

In Foz de Iguaçu, the Central Board adopted the IAJ's draft plan for the period 2015-2018.

The work plan is being gradually implemented. A report will be made during the meeting in

Barcelona.

7-3. Ongoing considerations

Further to the meeting in Foz do Iguacu, it was decided to give some thought to a new

procedure, broadly inspired by European practices, in order to allow for the adoption of

resolutions by the Central Board in good conditions. A position paper adopted by the Presidency

Committee will be presented in Barcelona.

Finally, noting that an increasingly reduced number of answers is given to questionnaires of the

study commissions, a discussion took place on how to improve the operation of the

commissions in order to make them more attractive and to better circulate their results. The

discussion will be resumed in Barcelona with the presidents of the various commissions.

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Tel.: +39 06 6883 2213 Fax: +39 06 687 11 95

Palazzo di Giustizia

Christophe REGNARD

E-mail: secretariat@iaj-uim.org